

**[DISCUSSION DRAFT]**

116<sup>TH</sup> CONGRESS  
2<sup>D</sup> SESSION

**H. R. ■ ■**

To direct the Secretary of Defense to strengthen the United States commitment to the security of the Indo-Pacific region and to increase military readiness to defend the homeland and underwrite United States national interests, and for other purposes.

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IN THE HOUSE OF REPRESENTATIVES

Mr. THORNBERRY introduced the following bill; which was referred to the Committee on ■ ■ ■ ■ ■ ■ ■ ■ ■ ■ ■ ■ ■ ■ ■ ■

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**A BILL**

To direct the Secretary of Defense to strengthen the United States commitment to the security of the Indo-Pacific region and to increase military readiness to defend the homeland and underwrite United States national interests, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 SECTION 1. SHORT TITLE.

4 (a) SHORT TITLE.—This Act may be cited as the  
5 “Indo-Pacific Deterrence Initiative”.

1           (b) TABLE OF CONTENTS.—The table of contents for  
2 this Act is as follows:

Sec. 1. Short title.

Sec. 2. Sense of Congress regarding Indo-Pacific Deterrence Initiative.

Sec. 3. Indo-Pacific Deterrence Initiative.

TITLE I—MATTERS RELATING TO INCREASED PRESENCE AND  
JOINT FORCE LETHALITY

Sec. 101. Missile defense capability and defense radar.

Sec. 102. Intelligence enhancements.

Sec. 103. Sense of Congress regarding rotational bomber presence.

Sec. 104. Increased undersea warfare capability.

Sec. 105. Special Operations Command Joint Task Force Indo-Pacific.

Sec. 106. Operation influence platform.

Sec. 107. Marine rotational forces.

Sec. 108. Sense of Congress on long-range precision fires.

TITLE II—MATTERS RELATED TO ENHANCED PREPOSITIONING AND  
LOGISTICS

Sec. 201. Indo-Pacific contingency regional based cluster prepositioning kits.

Sec. 202. Ship prepositioning and surge.

Sec. 203. Munitions stocks and storage.

Sec. 204. Movement and coordination center in the Indo-Pacific region.

Sec. 205. Marine Prepositioning Force.

TITLE III—MATTERS RELATING TO IMPROVED INFRASTRUCTURE

Sec. 301. Construction and land acquisition projects.

Sec. 302. Strategic construction projects.

TITLE IV—MATTERS RELATING TO STRENGTHENING ALLY AND  
PARTNER CAPABILITY

Sec. 401. Mission partner environment.

Sec. 402. Counter-terrorism information facility.

Sec. 403. Indo-PACOM and National Guard related engagements.

Sec. 404. Security cooperation and capacity building.

Sec. 405. Pacific Partnership.

TITLE V—MATTERS RELATED TO EXERCISES AND TRAINING

Sec. 501. Joint exercise program.

Sec. 502. Training range exercise plan and design.

Sec. 503. Joint division level exercises.

Sec. 504. Training and exercises.

**1 SEC. 2. SENSE OF CONGRESS REGARDING INDO-PACIFIC**  
**2 DETERRENCE INITIATIVE.**

**3 (a) FINDINGS.—**Congress makes the following find-  
**4 ings:**

**5 (1)** Section 1251 of the National Defense Au-  
**6 thorization Act for Fiscal Year 2018 (Public Law**  
**7 115–91), as amended by section 1253 of the John**  
**8 S. McCain National Defense Authorization Act for**  
**9 Fiscal Year 2019 (Public Law 115–232), authorized**  
**10 the Indo-Pacific Stability Initiative to enhance the**  
**11 security and stability of the Indo-Pacific region and**  
**12 required the Department of Defense to provide a fu-**  
**13 ture years plan for the activities, capabilities, and**  
**14 resources necessary to—**

**15 (A)** increase the rotational and forward  
**16 presence, improve capabilities, and enhance the**  
**17 posture of the United States Armed Forces in**  
**18 the Indo-Pacific region;**

**19 (B)** improve military and defense infra-  
**20 structure, basing, logistics, and assured access**  
**21 in the Indo-Pacific region to enhance the re-**  
**22 sponsiveness, survivability, and operational re-**  
**23 siliance;**

**24 (C)** enhance the storage and pre-posi-  
**25 tioning in the Indo-Pacific region of equipment**  
**26 and munitions; and**

1 (D) increase bilateral and multilateral mili-  
2 tary training and exercises with allies and part-  
3 ners in the Indo-Pacific region.

4 (2) The European Deterrence Initiative, an-  
5 nounced in 2014 as the European Reassurance Ini-  
6 tiative with a total amount of \$21,800,000,000 in  
7 obligated funds and an additional \$4,500,000,000  
8 for fiscal year 2021, has enabled the United States  
9 to enhance the deterrence posture of the United  
10 States, increase the readiness and responsiveness of  
11 United States Armed Forces in Europe, support the  
12 collective defense and security of NATO allies, and  
13 bolster the security and capacity of United States  
14 allies and partners to address specific  
15 operational challenges vis-à-vis Russia.

16 (b) SENSE OF CONGRESS.—It is the sense of Con-  
17 gress that—

18 (1) the security, stability, and prosperity of the  
19 Indo-Pacific region is vital to the United States na-  
20 tional interests and a coherent and strategic initia-  
21 tive, supported by congressional appropriations, is  
22 necessary to compete and deter adversaries in the  
23 region;

24 (2) an initiative in the Indo-Pacific region that  
25 is similar to the European Deterrence Initiative is

1 necessary to enhance United States presence and po-  
2 sitioning, allow for additional exercises, improve in-  
3 frastructure and logistics, and build allied and part-  
4 ner capacity to deter aggression, strengthen ally and  
5 partner interoperability, and demonstrate United  
6 States commitment to Indo-Pacific nations to ad-  
7 dress specific operational challenges in the Pacific,  
8 especially vis-à-vis China;

9 (3) the Department of Defense should carry out  
10 such an initiative, as authorized by Congress to imple-  
11 ment the National Defense Strategy that aims to de-  
12 fend and defeat against strategic competitors and in-  
13 crease presence, enhance prepositioning, improve in-  
14 frastructure, increase exercises and training, and  
15 strengthen ally and partner capability;

16 (4) the Indo-Pacific Command's independent  
17 assessment to Congress outlining the resourcing re-  
18 quirements to *Regain the Advantage* establishes the  
19 linkages between the strategy, required capacity, ca-  
20 pabilities, and budgetary priorities; and

21 (5) the Indo-Pacific Deterrence Initiative, es-  
22 tablished under section 3, will assist in resourcing  
23 budgetary priorities and enhancing transparency and  
24 oversight of programs and activities to increase de-

1           terrence and strengthen ally and partner capability  
2           in the Indo-Pacific region and better enable a co-  
3           ordinated and strategic plan for Department of De-  
4           fense programs.

**5 SEC. 3. INDO-PACIFIC DETERRENCE INITIATIVE.**

6           (a) IN GENERAL.—For the purpose of enhancing the  
7 United States deterrence and defense posture in the Indo-  
8 Pacific region, assuring allies and partners, and increasing  
9 capability and readiness to deter and defend against any  
10 aggression by an adversary, the Secretary of Defense shall  
11 carry out an initiative, to be known as the “Indo-Pacific  
12 Deterrence Initiative”. Under such initiative, the Sec-  
13 retary shall—

14                   (1) provide increased presence by positioning  
15                   the right capabilities in key locations in order to re-  
16                   spond to adversarial threats in a timely manner;

17                   (2) enhance prepositioning, infrastructure, and  
18                   logistics;

19                   (3) strengthen the capability of United States  
20                   forces and allies and partners in the region;

21                   (4) increase readiness through training and  
22                   exercises; and

23                   (5) exercise the authorities of the Secretary to  
24                   meet objectives under the National Defense Strat-  
25                   egy.

1 (b) FUNDING.—Amounts may be made available to  
2 carry out subsection (a) as follows:

3 (1) For fiscal year 2021, \$6,089,500,000, from  
4 amounts authorized to be appropriated for the De-  
5 partment of Defense for that fiscal year for Oper-  
6 ation and Maintenance, Defense-wide.

7 (2) Not later than five days after the date on  
8 which the President submits to Congress the budget  
9 for fiscal year 2022 and for each subsequent fiscal  
10 year, the Secretary of Defense, in consultation with  
11 the Commander of United States Indo-Pacific Com-  
12 mand, shall submit to Congress the estimated ex-  
13 penditures and proposed appropriations included in  
14 the budget for the Indo-Pacific Deterrence Initiative.  
15 The budget shall include proposed funding for  
16 each of the following with respect to the Indo-Pa-  
17 cific Deterrence Initiative:

18 (A) Presence and joint force lethality.

19 (B) Prepositioning and logistics.

20 (C) Infrastructure.

21 (D) Strengthening allies and partners in  
22 the Indo-Pacific region.

23 (E) Exercises and training.

24 (F) Procurements.

1 (G) Any other matters determined appro-  
2 priate by the Secretary of Defense.

3 (c) END OF FISCAL YEAR REPORT.—Not later than  
4 January 15, 2021, and annually thereafter, the Sec-  
5 retary of Defense, in consultation with the Commander  
6 of United States Indo-Pacific Command, shall submit to  
7 the congressional defense committees a report that con-  
8 tains a detailed summary of the activities and resources  
9 the Indo-Pacific Deterrence Initiative referred to in sub-  
10 sections (a) and (b).

11 (d) BRIEFING.—Not later than March 1, 2021, and  
12 annually thereafter, the Secretary of Defense shall provide  
13 to the congressional defense committees a brief-  
14 ing on the status of all matters covered by the most re-  
15 cently submitted report required by subsection (c) and a  
16 preview of budget proposal and programs for the fiscal  
17 year subsequent to the fiscal year covered by that report.

18 (e) BUDGET DISPLAY INFORMATION.—The Secretary  
19 of Defense shall include a detailed budget display for the  
20 Indo-Pacific Deterrence Initiative referenced in subsection  
21 (a) and (b) in the materials submitted to Congress in sup-  
22 port of the President’s budget for fiscal year 2022 and  
23 for each subsequent fiscal year.

**1 TITLE I—MATTERS RELATING**  
**2 TO INCREASED PRESENCE**  
**3 AND JOINT FORCE LETHALITY**

**4 SEC. 101. MISSILE DEFENSE CAPABILITY AND DEFENSE**  
**5 RADAR.**

**6 (a) INTEGRATED AIR AND MISSILE DEFENSE EN-**  
**7 HANCEMENTS.**—There is authorized to be appropriated to  
**8 the Secretary of Defense \$77,000,000 for fiscal year 2021**  
**9 for a permanent and persistent land-based integrated air**  
**10 and missile defense system and associated weapon delivery**  
**11 system on Guam.**

**12 (b) MISSILE DEFENSE RADAR IN HAWAII.**—There is  
**13 authorized to be appropriated to the Secretary of Defense**  
**14 \$162,000,000 for fiscal year 2021 for a homeland defense**  
**15 radar in Hawaii.**

**16 (c) MISSILE DEFENSE AGENCY.**—There is author-  
**17 ized to be appropriated to the Secretary of Defense**  
**18 \$312,813,000 for fiscal year 2021 for the Missile Defense**  
**19 Agency for operations and maintenance and research, de-**  
**20 velopment, test, and evaluation, for the Indo-Pacific region.**

**21 SEC. 102. INTELLIGENCE ENHANCEMENTS.**

**22 There is authorized to be appropriated to the Secre-**  
**23 taries of the military departments \$378,557,000 for fiscal year**  
**24 2021 for intelligence, surveillance, and reconnaissance**  
**25 capability to en-**

hance indications and warnings, sensor packages, the development of future intelligence, surveillance, and reconnaissance platforms, and interoperable processing, exploitation, and dissemination architectures, for the United States Indo-Pacific Command.

**5 SEC. 103. SENSE OF CONGRESS REGARDING ROTATIONAL  
6 BOMBER PRESENCE.**

7 It is the sense of Congress that the Secretary of Defense, in consultation with the Secretary of the Air Force and the Chief of Staff of the Air Force, should take immediate steps to retain and maintain a rotational bomber presence in the Indo-Pacific region.

**12 SEC. 104. INCREASED UNDERSEA WARFARE CAPABILITY.**

13 It is the sense of Congress that United States Indo-Pacific Command should maintain its advantage in undersea warfare and the Department of Defense should continue to make investments in additional attack submarines, munitions, and other anti-submarine warfare systems in the United States Indo-Pacific Command area of operations.

**20 SEC. 105. SPECIAL OPERATIONS COMMAND JOINT TASK  
21 FORCE INDO-PACIFIC.**

22 There is authorized to be appropriated to the Secretary of Defense \$6,300,000 for fiscal year 2021 for Special Operations Command Indo-Pacific to conduct infor-

1 mation operations to support United States Indo-Pacific  
2 Command.

**3 SEC. 106. OPERATION INFLUENCE PLATFORM.**

4 (a) IN GENERAL.—The Commander of United States  
5 Indo-Pacific Command may carry out an operational influ-  
6 ence platform that leverages social media and advanced  
7 online marketing techniques to counter misinformation  
8 and propaganda by malicious actors by delivering mes-  
9 sages through traditional, digital, and emerging media in  
10 the Indo-Pacific region.

11 (b) BRIEFING.—Not later than February 1, 2021,  
12 the Commander of United States Indo-Pacific Command  
13 or the Secretary of Defense and Joint Staff shall provide  
14 to the congressional defense committees a briefing on the  
15 implementation of this section.

**16 SEC. 107. MARINE ROTATIONAL FORCES.**

17 There is authorized to be appropriated to the Sec-  
18 retary of the Navy \$105,977,000 for fiscal year 2021 for  
19 the Marine Corps to support a Marine Unit Deployment  
20 Program and rotational presence in the Indo-Pacific re-  
21 gion.

**22 SEC. 108. SENSE OF CONGRESS ON LONG-RANGE PRECI-  
23 SION FIRES.**

24 It is the sense of Congress that each military depart-  
25 ment should continue developing long-range precision fires

1 systems and develop a plan to posture the systems  
2 throughout the Indo-Pacific region, including with respect  
3 to both land-attack and anti-ship missiles to enhance joint  
4 force maneuver.

5 **TITLE II—MATTERS RELATED TO**  
6 **ENHANCE PREPOSITIONING AND**  
7 **LOGISTICS**

8 **SEC. 201. INDO-PACIFIC CONTINGENCY REGIONAL BASED**  
9 **CLUSTER PREPOSITIONING KITS.**

10 (a) **SENSE OF CONGRESS.**—It is the sense of Con-  
11 gress that to set the theater and enable the execution of  
12 current operations, training, exercises, and contingencies,  
13 contingency regional based clusters prepositioning kits are  
14 necessary to provide theater-wide rapid response capability  
15 in the Indo-Pacific region.

16 (b) **AUTHORIZATION OF APPROPRIATIONS.**—There is  
17 authorized to be appropriated to the Secretary of the Air  
18 Force \$150,000,000 for fiscal year 2021 to provide contin-  
19 gency regional based cluster prepositioning kits to support  
20 the operations, actions, and activities of the Air Forces  
21 in the Indo-Pacific region.

22 **SEC. 202. SHIP PREPOSITIONING AND SURGE.**

23 There is authorized to be appropriated to the Sec-  
24 retary of the Navy \$497,000,000 for fiscal year 2021

1 for ship prepositioning and surge capacity to the Indo-Pa-  
2 cific Command area of operations.

**3 SEC. 203. MUNITIONS STOCKS AND STORAGE.**

4 (a) IN GENERAL.—The Secretary of Defense shall  
5 procure and proposition key munitions in the United  
6 States specifically for the United States Indo-Pacific Com-  
7 mand area of operations for employment in the event of  
8 a contingency to address shortfalls in critical munitions  
9 inventories, including infrastructure modernization and  
10 improved prepositioning of munitions.

11 (b) AUTHORIZATION OF APPROPRIATIONS.—Of the  
12 funds authorized to be appropriated for the Department  
13 of Defense for fiscal year 2021 not less than  
14 \$819,000,000 shall be for the exclusive use in the Indo-  
15 Pacific area of operations to carry out subsection (a).

**16 SEC. 204. MOVEMENT AND COORDINATION CENTER IN THE**  
**17 INDO-PACIFIC REGION.**

18 (a) AUTHORITY TO ESTABLISH.—The Secretary of  
19 Defense, with concurrence of the Secretary of State, may  
20 authorize—

21 (1) the establishment of a movement and co-  
22 ordination center for the Indo-Pacific region, to  
23 be known as the “Movement Coordination Center  
24 Pacific”; and

1 (2) the participation of the Department of De-  
2 fense in an air and ship transport, air-to-air and  
3 ship-to-ship refueling, and other exchanges of serv-  
4 ices programs of the Movement and Coordination  
5 Center Pacific.

6 (b) AUTHORIZATION OF APPROPRIATIONS.—There is  
7 authorized to be appropriated to the Secretary of Defense  
8 \$1,120,000 for fiscal year 2021 for the Movement Co-  
9 ordination Center Pacific.

**10 SEC. 205. MARINE PREPOSITIONING FORCE.**

11 There is authorized to be appropriated to the Com-  
12 mandant of the Marine Corps, \$87,171,000 for fiscal  
13 year 2021 to support prepositioned logistics for Marine  
14 Propositioning Force to the Indo-Pacific area of oper-  
15 ations.

**16 TITLE III—MATTERS RELATING**  
**17 TO IMPROVED INFRASTRUC-**  
**18 TURE**

**19 SEC. 301. CONSTRUCTION AND LAND ACQUISITION**  
**20 PROJECTS.**

21 (a) MILITARY DEPARTMENTS.—There is authorized  
22 to be appropriated to the Secretaries of the military de-  
23 partments \$1,162,972,000 for fiscal year 2021 for mili-  
24 tary construction, land acquisition, and military family  
25 housing functions.

1 (b) DEFENSE-WIDE.—There is authorized to be ap-  
2 propriated to the Secretary of Defense \$79,500,000 for  
3 fiscal year 2021 for military construction, Defense-wide,  
4 land acquisition, and military housing functions of the De-  
5 partment of Defense.

6 (c) REQUIRED MILITARY CONSTRUCTION RESTORA-  
7 TION.—There is authorized to be appropriated to the Sec-  
8 retary of Defense and to the Secretaries of the military  
9 departments for fiscal year 2021, \$885,000,000, for re-  
10 quired military construction restoration in the Indo-Pa-  
11 cific region.

12 **SEC. 302. STRATEGIC CONSTRUCTION PROJECTS.**

13 There is authorized to be appropriated to the Com-  
14 mander of Indo-Pacific Command \$10,000,000 for fiscal  
15 year 2021 for support for the planning and design of  
16 emergent posture requirements for the Indo-Pacific the-  
17 ater.

18 **TITLE IV—MATTERS RELATING**  
19 **TO STRENGTHENING ALLY**  
20 **AND PARTNER CAPABILITY**

21 **SEC. 401. MISSION PARTNER ENVIRONMENT.**

22 There is authorized to be appropriated to the Sec-  
23 retary of Defense \$50,000,000 for fiscal year 2021 for a  
24 program to enable communications capability and inter-  
25 operability requirements to modernize communications ar-

1 chitecture and systems with allies and partners in the  
2 Indo-Pacific region, including exercise planning, execution,  
3 and associated equipment purchasing costs.

**4 SEC. 402. COUNTER-TERRORISM INFORMATION FACILITY.**

5 There is authorized to be appropriated to the Sec-  
6 retary of Defense \$2,000,000 for fiscal year 2021 for tech-  
7 nical support to build multilateral partnership capacity fo-  
8 cused on counter-terrorism in the Indo-Pacific region.

**9 SEC. 403. INDO-PACOM AND NATIONAL GUARD RELATED  
10 ENGAGEMENTS.**

11 (a) **IN GENERAL.**—The Commander of United States  
12 Indo-Pacific Command, in coordination with the Chief of  
13 the National Guard Bureau and the Adjutant General of  
14 each State participating in the National Guard State Part-  
15 nership Program, shall seek to build partner capacity and  
16 interoperability through increased military-to-military en-  
17 gagements, National Guard Bureau pay and allowances,  
18 and traditional activities of the combatant commands.

19 (b) **AUTHORIZATION OF APPROPRIATIONS.**—There is  
20 authorized to be appropriated to the Secretary of Defense  
21 \$6,133,199 for fiscal year 2021 to carry out this section.

**1 SEC. 404. SECURITY COOPERATION AND CAPACITY BUILD-**  
**2 ING.**

3 There is authorized to be appropriated to the Sec-  
4 retary of Defense \$290,662,000 for fiscal year 2021 for  
5 security cooperation programs dedicated to the United  
6 States Indo-Pacific Command, including the Indo-Pacific  
7 Maritime Security Initiative.

**8 SEC. 405. PACIFIC PARTNERSHIP.**

9 There is authorized to be appropriated to the Sec-  
10 retary of Defense \$5,380,000 for fiscal year 2021 for  
11 the annual multilateral humanitarian and civic assistance  
12 and disaster relief preparedness mission conducted in the  
13 Indo-Pacific region known as Pacific Partnership.

**14 TITLE V—MATTERS RELATED TO**  
**15 EXERCISES AND TRAINING**

**16 SEC. 501. JOINT EXERCISE PROGRAM.**

17 There is authorized to be appropriated to the Sec-  
18 retary of Defense \$128,452,000 for fiscal year 2021 for  
19 the enhancement of joint training and exercises through  
20 the Combatant Commanders Exercise Engagement and  
21 Training Transformation Program.

**22 SEC. 502. TRAINING RANGE EXERCISE PLAN AND DESIGN.**

23 (a) PLAN REQUIRED.—The Chairman of the Joint  
24 Chiefs of Staff, in coordination with the Commander of  
25 United States Indo-Pacific Command, shall submit to the  
26 congressional defense committees a plan to integrate all

1 major test and training ranges in the United States Indo-  
2 Pacific Command area of operations and to support future  
3 joint training and exercises to test operational capabilities  
4 and weapon systems. The plan shall provide for the incor-  
5 poration of space and cyber activities into the training  
6 range exercise plan.

7       **(b) AUTHORIZATION FOR PLAN AND DESIGN ASSESS-**  
8 **MENT.**—There is authorized to be appropriated to the Sec-  
9 retary of Defense \$800,000 for fiscal year 2021 for associ-  
10 ated plan and design assessment studies to implement the  
11 plan required under subsection (a).

**12 SEC. 503. JOINT DIVISION LEVEL EXERCISES.**

13       There is authorized to be appropriated to the Secre-  
14 taries of the military departments \$364,000,000 for fiscal  
15 year 2021 to support United States Army Pacific, in  
16 coordination with United States Indo-PACOM Command, the  
17 Service Components, and Service Headquarters, in leading a  
18 Division Level exercise in the Indo-Pacific region.

**19 SEC. 504. TRAINING AND EXERCISES**

20 There is authorized to be appropriated to the Service  
21 Secretaries for fiscal year 2021, \$507,747,000 for training and  
22 exercises for training and exercises in the Indo-Pacific area of  
23 operations.